In the Shadow of the Rising Sun
Shanghai under Japanese Occupation

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Introduction

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Metropolitan Shanghai never was a city at war, though Shanghai at large was among the first battle scenes in the Sino-Japanese War. This is a paradox and even a challenge in a statement that will sound provocative and controversial to the reader. No one will deny the reality of war in the city. Shanghai was the first large metropolis to bear the full brunt of modern warfare in World War II. Three months of bitter fighting left tens of thousands of casualties among the Chinese and Japanese troops. Hundreds of thousands of civilians from the Chinese-administered districts abandoned their homes and belongings to seek refuge in the foreign settlements. Entire neighborhoods were burned to the ground as a result of indiscriminate shelling and uncontrolled fires. The deliberate or accidental dropping of bombs by Japanese and Chinese planes – “collateral damages” in military jargon – brought the horror of war into the very heart of the city, on the world-famous Bund and near the Great World amusement center. When the fighting was over, the Chinese living outside of the settlements were often exposed to the arbitrary power and brutality of the occupant. Yet, after the withdrawal of Chinese troops and administration in November 1937, the foreign concessions of the city progressively returned to a state of “quasi normalcy.” Except for the strategic bombings of industrial districts by U.S. airplanes in 1944–1945, full-scale warfare between professional military forces was never again part of the Shanghai experience.

As fighting ended, a new era of urban violence began. Shanghai became a major stake over which various contending parties, especially the Japanese military authorities, the Chongqing-based Nationalist government, and the successive puppet regimes competed fiercely for control. The contenders resorted to terrorist strategies and employed deadly means. But despite the struggle and the bloodshed or precisely because of them, Shanghai was not a city mobilized
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1. The tragic bombing of the Great World Theater on August 14, 1937, left 3,000 victims. Source: Courtesy of the Fabre Family.

for war. Major features such as the unification of people in space and time, the organization of resistance, or the mobilization of resources for the armed conflict were largely missing. On the first issue, the organization of time and space became even more fragmented in Shanghai. Territorial and political divisions, as we know, were not new to the city, but war introduced new patterns. The Chinese districts came under Japanese military occupation, even as their administration was entrusted to puppet municipal governments. The foreign settlements came under siege, surrounded as they were by the Chinese districts, and had to face increasingly stringent measures of blockade. Nevertheless, they continued to have access to the outside world by sea up to 1941. In the Chinese municipality, power shifted in succession to men appointed or monitored by the Japanese army. In the foreign settlements, the Western-dominated municipal authorities declared a state of “neutrality” despite their resentment at being threatened by an Asian power. Neither the British nor the American home government was about to declare war against Japan over Shanghai extraterritoriality. Eventually, the predominantly Anglo-American International Settlement became the sole refuge for anti-Japanese activists when Vichy France actually
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2. Death by the thousands around the Great World Theater. Source: Courtesy of the Fabre Family.

allowed almost free access to the French Concession to the Japanese special services.¹

The peculiar spatial and political division of Shanghai created an opportunity for the organization of actions of resistance. After all, for decades gangsters had taken advantage of the divisions of jurisdiction to evade pursuit and arrest by moving from one place to the other.² Although the Japanese consul and the army exercised strong pressures on the Shanghai Municipal Council in the International Settlement to quell all anti-Japanese activities, Japanese interest did not dominate the foreign territories. Foreign authorities yielded to Japanese pressures by accepting the latter’s censorship, police surveillance, and sometimes arrests, but their main worry did not come from civilian resistance by Shanghai’s Chinese students, intellectuals, or artists. The authorities were


concerned, instead, about the resistance put up by the professional agents of the Chinese Nationalist army and secret services in the form of terrorist actions (mostly assassinations and bomb attacks). When the Chinese collaborators and the puppet authorities established their own apparatus, especially the infamous No. 76 secret police on Jessfield Road, Shanghai became the scene of a series of extremely violent acts of terrorism. Nationalist agents targeted prominent Chinese public figures, Nationalist or non-Nationalist, who had been approached by the Japanese or the puppet authorities as leaders of collaboration. The collaborators struck back, attacking all those involved in the propaganda (journalists), political (lawyers, magistrates), and economic (bankers and their employees) battle between the contending parties. Acts of hideous brutality and violence, however, did not involve the population at large. These forms of action remained the domain of professionals and, for that matter, left most Chinese residents in Shanghai at the fringe of resistance or active mobilization for war purposes.

The third missing element in a logic of war economy in Shanghai is precisely the absence of a harnessing of resources to support the war effort by either side. At the onset of the war, the city was a huge safe with the highest concentration of capital in China, a thriving commercial hub, and an unrivaled industrial power engine. Although the armed conflict inflicted heavy damages on industrial plants and induced many capitalists to send their money to Hong Kong for safety, this handicap was overcome by the influx of capital and equipment from inland Chinese cities and, after a short lapse of time, the return of the absconded capital. Production resumed within months of the cessation of hostilities. In late 1938, Shanghai had regained its initial potential and enjoyed a strong revival of its economy. Local entrepreneurs, Chinese, Japanese, as well as Westerners, actively sold their locally produced goods to all parties. Depending on their nationality, they probably had national preferences when it came to selecting their customers. There is also no doubt that goods put out by Chinese firms were shipped or transshipped to Nationalist forces in inland China. Finally, the Chongqing government maintained a relative influence on the local economy through various agencies and its currency. Yet the economic system worked in a freewheeling mode since no single authority functioned to place the financial, commercial, and industrial resources of Shanghai under a war-supporting scheme. When the Wang Jingwei government and the Japanese

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eventually carried out a form of command economy (tongzhi jingji) made of monopolies on commodities in early 1943, it only led to the gradual collapse of production and paralysis in the city. Throughout the war, and despite the declared hostilities, this volume argues, the foreign concessions of the city continued to operate along their prewar patterns of economic activities, albeit within a much more restrictive context.

Many economic actors chose to stay in Shanghai during the war. Others moved far beyond the limits of the city. Either alternative entailed risks of sorts. A decision to remain in Shanghai meant vulnerability in an uncertain economic environment. Supplies were difficult to obtain, prices were on the rise, and there existed the permanent threat of a Japanese takeover of the foreign settlements. This last fear eventually became a reality in December 1941. The other possibility – to move one’s machinery, or capital, or simply oneself to Chongqing and the Nationalist-controlled areas – entailed an almost equally hazardous future in China’s underdeveloped hinterland that was ill equipped for industrial operations. Meanwhile, Shanghai offered an opportunity for great games, great risks, and eventually great profits. Imported commodities were plentiful, overseas markets were accessible, banks stored huge amounts of idle capital, real estate offered a safe investment alternative, and plenty of urbanites whiled away their days shopping. Finally, the city remained a unique springboard for foray into the surrounding countryside. These markets were firmly under the control of either the thriving smuggling rings or a variety of state agencies. Shanghai was a marketplace for social connections (guanxi) where all the major and minor players converged. War or no war, Shanghai concessions remained a nerve center for business, industry, intelligence, and intrigue.

Throughout the fighting and the occupation, Shanghai maintained its connections to its hinterland. Imports continued despite the restrictions imposed by the Japanese army on the movement of goods. As late as 1941, there was no dearth of smuggled materials crisscrossing the boundaries. Chinese merchants used the dense network of the rivers of the lower Yangzi area or the transshipment facilities of the string of harbors along the South China coast to elude military controls and barriers. The communist guerrillas in Central China frequently commissioned special agents to organize the purchase of controlled commodities and equipment. Although these acquisitions remained several degrees below the large-scale smuggling activities of the secret services–backed companies,

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they bear testimony to the fluidity of Shanghai’s relations with its hinterland. The flow ceased only when the Wang Jingwei government enforced a strict system of controlled economy. Its purpose, however, was not to seal off Shanghai, but to place all the material resources of Central China under the command of a coordinated set of official agencies or committees. Whereas the explicit purpose of this policy was the full mobilization of resources for the war effort, its clumsy implementation, compounded by the corruption and inefficiency of the said agencies, resulted in a devastating – albeit unintended – paralysis of the whole economic system. Only then did metropolitan Shanghai become insulated from the economy of its hinterland.

There are many good reasons, therefore, to reconsider the idea that after the withdrawal of Chinese troops in November 1937, the foreign concessions in Shanghai became a lone islet (“gudao”). The term was coined in the aftermath of the Chinese withdrawal and has become a standard expression for the period prior to Japanese occupation. It conveys various conflicting meanings: that of gu’er (orphan) or gujun (lone army [of resisters]). It can also mean a haven, an oasis that afforded protection in a realm of violence. Above all, it means the singularity of Shanghai in the Chinese war experience. For those who coined the term, its immediate meaning may have been closer to “isolation, abandonment, orphan.” The larger world beyond its confines had been transformed by the Japanese military. The Chinese government had retreated to the deep hinterland. The enemy was all around. There was hardly any sense of heroism in this initial definition. Gudao conjured up powerlessness and vulnerability. But as time passed, people resumed their old habits and everyday life while the rest of the country continued to struggle and suffer. During the war, but probably more so after the Japanese surrender – that is, when the time had come to reward the winners and punish the losers – gudao served to buttress Shanghai’s claim of its commitment to resistance and to survival against all odds. The combined values of heroism and singularity were injected into the term to characterize the Shanghai experience during the war. It was a term that shielded its inhabitants from the accusation of collaboration and absolved them of the guilt of survival. After all, the people of Shanghai were orphans abandoned by their elders during the war.6

Like “Résistance” in postwar Gaullist France, gudao has to be deconstructed in order to engage in a historical re-assessment of the Japanese occupation in Shanghai. It is a convenient and simplistic cover-up for a complex period dominated by postures and actions that do not fit in a “resistance vs. collaboration”

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There was no time for a “postwar” period in China since the victors of the day (Nationalists and Communists) became at once the enemies of tomorrow and headed off to a military struggle. The question of resistance and collaboration became a secondary issue in the civil war between the Chinese Communist Party (CCP) and the Guomindang (GMD). There was no time for reflection on the war experience under the Japanese. Nor was the civil war an appropriate framework for a consideration of issues of collaboration and resistance during the Sino-Japanese War. After 1949, the Nationalists and the Communists told their divergent war stories respectively. On the mainland, wartime memory was reconstructed according to the canons of Marxist historiography. On Taiwan, it became part of a larger effort to explain the collapse of the Nationalist regime and the victory of the Communists. Nationalist leaders had no interest in a close examination of their possible compromises and misconduct during the war. Postwar politics dictated that a black and white picture should serve as a much more convenient posture. By and large, much was said about the evils of militarism and imperialism while little was done by way of historical research to examine the actual experience of war at the local level.

In real life, there was a wide array of attitudes toward the Japanese occupation. Few, indeed, engaged in outright collaboration with the enemy. Despite a long history of political and cultural relations, the Japanese had not been able to build up the kind of sympathetic following that the Germans could rely on in France among political elites. In Central China and in Shanghai, the Japanese could not even rely on the network of proxies from the pool of former warlords they had supported in the 1920s–1930s. When the Japanese Navy decided to establish the Dadao (Great Way) government in the city in late 1937, it had to “import” its main leaders from Taiwan. This government probably was an exceptional example of a collaborationist institution in Shanghai. It turned out to be a dismal failure, despite ambitious plans to extend its reach to the whole Central China region. Its successors, the Fu Xiao’an and Chen Gongbo municipal

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8 Although the Japanese case is not unique, it is interesting to note that the Japanese communities that lived in China, especially in Shanghai, have been absent from most historical accounts until very recently. On the general issue of foreign communities, see Bickers, Robert and Henriot, Christian (eds.), New Frontiers: Imperialism’s New Communities in East Asia, 1842–1952, Manchester, Manchester University Press, 2000. The first historical study by Japanese scholars to address the issue of the Japanese community in Shanghai is Takahashi, Kōsuke and Furumaya, Tadao (eds.), Shanhai shi (The History of Shanghai), Tokyo, Toho shoten, 1995.

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administrations, proved no more malleable to Japanese ends. Some will argue that the prewar colonial situation in Shanghai—the foreign settlements had been in existence for almost ninety years—had prepared the ground for “collaboration” between the various sectors of Chinese society and Japan. After all, Westerners were invaders and the masters of a political system that called for collaboration on the part of the Chinese. True enough, significant parts of Shanghai had developed under Western colonialism. But Westerners prevailed in a system under the appearance of a rule of law. It was also a system of governance that had stemmed from collaboration in the economic sphere. The Japanese military presence in Shanghai developed under different circumstances. From a Chinese perspective, some might argue that there was hardly a difference in nature. Yet a Western colonial legacy and a system of collaboration such as had developed in Shanghai do not mean, as this volume will show, that the Chinese in Shanghai thus became “naturally” and indiscriminately receptive to any form of foreign dominance or political coercion.

Japanese occupation sealed the fate of the Western presence in Shanghai. Foreign authorities of the International Settlement and the French Concession resorted to different tactics in their dealings with the Japanese, the puppet administrations, and the Chongqing Nationalists. Yet neither showed much commitment to the local population beyond what happened to coincide with its self-interest. The concessions, thanks to the colonial standing, offered some protection to those Chinese who had fled Japanese occupation. During the initial phase of the war, this served the interest of the Nationalist government in Chongqing and the Shanghai Chinese among the local elite. Japanese military authorities made repeated attempts to interfere with the functioning of the concession municipality. The Shanghai Municipal Council (SMC) adopted a middle-of-the-road strategy that ultimately entailed repeated compromises at the expense of Chinese sovereign rights, institutions, and nationalism. The French Concession adopted a tough stance in the early years of the war, but gave in to most Japanese demands when the French government fell for Japan under Marshall Pétain. In both cases, the authorities were concerned primarily with the preservation of their existing interests—a dream that fell apart on December 8, 1941 for the SMC—and future presence—an illusion that crumbled in July 1943 for the French—in Shanghai. The SMC carried on its duties under Japanese command until its staff members were interned as “enemy nationals” in 1943. The French consul and concession authorities, by contrast, escaped the humiliation of formal submission to the Japanese army. In both cases, however, there was a similar pattern of collaboration with the invaders.

Among both the Shanghai workers and business elite, Japanese and puppet Chinese manipulation of anti-Western sentiments failed to generate enough
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support for pro-Japanese collaboration. The workers were severely hit by the rising cost of basic necessities, especially food. They organized numerous strikes to express their discontent and disarray. The war period, in particular the years 1940–1941, saw a short-lived though extensive movement of workers’ protests. The puppet authorities and the Japanese special services realized the potentialities of the workers’ dissatisfaction in their struggle against Western companies and, through them, against Western political dominance in the city. They facilitated or often provoked the establishments of clubs and simili-unions to engineer strike movements or to monitor those that erupted spontaneously. Like its Nationalist predecessor, the Wang Jingwei regime was eager to control the “world of labor” and harness it in its anti-Western campaign, but it failed to attract the sympathy of the workers. Fundamentally, however, its major weakness lay in its inability to formulate and materialize a genuine policy toward the workers. Among its Japanese allies, there was even a clear aversion to the development of unions, as a labor movement was perceived to be potentially dangerous for social stability. Eventually, the puppet authorities made halfhearted and instrumental inroads into the working classes, but they failed to enlist them under their banner.

The local elites in general also proved to be unwilling partners. The business community, especially the major figures of the prewar period, either remained in the relative safety of the foreign settlements or, when the pressure became too high, absconded to Hong Kong or Chongqing. The Japanese and Wang Jingwei managed to attract only a handful of established Shanghai capitalists. Nevertheless, war also offered opportunities for expansion and profits for those who placed the interests of their company ahead of political considerations. Some even saw the war, its restrictions, and built-in system of state involvement as a privileged moment to place themselves as intermediaries—“fixers” in the words of Sherman Cochran’s Xu Guanqun—and to use their privileges to conquer market shares. Were these characters very dissimilar to the Shanghai British businessmen who equated British national interests with their company’s financial prospects, and therefore had no qualms about their deals with their country’s enemy after 1941? Were they “conscious” collaborators? They probably did not think of themselves as collaborators or traitors.10 They argued that the success of their businesses was a guarantee for the success of China in the long term. They refused to believe that they were contributing to the immediate interests of the Japanese occupiers or the puppet regimes.

For the merchant organizations and their leaders, the policy of no contact with the enemy or its Chinese representatives came to an end when the Japanese army took over the International Settlement. Frustrated by four years of failed attempts to throw their net over Shanghai’s industry and trade, the Japanese pursued an aggressive policy of creating Sino-Japanese professional associations (tongye gonghui). The entrepreneurs, who had failed to respond to the Japanese call to cooperate and lost their properties in the occupied parts of the city, could no longer avoid playing by the rules of the city’s occupiers. The mediation of the Wang Jingwei government made collaboration more palatable than a straightforward entente with the Japanese. Yet, the entrepreneurs were torn between their political allegiance to Chongqing and a pragmatic desire to put their plants back into production under the Japanese. The Rong family treaded a careful path in order to avoid direct involvement in collaboration, shamelessly sending nonfamily executives of the company to serve in the professional associations or monopoly committees set up by the Wang Jingwei government. Having secured protection from both sides of the political contenders, they came out of the war with a clean record and escaped postwar sanctions.

Although the confusing mix of trade and politics and the subtle system of relationships between entrepreneurs and officials can be traced back to the Nanking decade, the war and the occupation marked the forceful intrusion of the state into the control of material resources. It promulgated and enforced various sets of increasingly stringent regulations in order to harness the productive machinery for the war effort. The coexistence of rival authorities or agencies often resulted in the adoption of competing and contradictory regulations. In the case of the local authorities, these measures were designed to ensure the procurement of basic necessities to the people, an objective that was never met. The wealthy region around Shanghai became a bounty for army-backed Japanese companies. They organized the systematic, though unsuccessful, plundering of material resources, especially agricultural products. The Japanese civilian community swelled to unknown heights – 100,000 people – taking advantage of the

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privileges offered by military dominance. Chinese merchants, to be sure, managed to defend their share and shipped commodities to Shanghai until mid-1940. But the measures of control imposed by the Japanese army and the privileges enjoyed by Japanese companies led to the strangulation of Shanghai at the turn of the year. The Japanese extracted at best a half success, however, since they were only able to stifle, but never to exploit to their own advantage, the city’s potential for production.

Gradually Shanghai was cut off from the sources of supply without which its industries could not function. The severe food shortages of the 1942–1944 period pushed the population to the brink of starvation. Shanghai lost its critical economic relevance in the waging of the war. Japanese confiscation of food and other surpluses in Central China was a major cause of scarcity. The other factor, however, was the parallel and proportionate development of the “black market.” The latter served to offset the defects of the official distribution system. It was also a surrogate to market mechanisms that the state authorities had suppressed. In this regard, the most striking feature of the “controlled economy” was the actual involvement of official organs in smuggling and black marketeering. Most of the large-scale trade relations were carried out primarily by underground organizations emanating from the very authorities – Japanese, Nationalist, and puppet – that prohibited smuggling and imposed severe regulations on merchants. The very agencies that had been employed to stifle the market mechanisms, especially the military and the secret services, turned out to have their hand in this “illegal” traffic.

How was the war experienced in Shanghai? In what way did such experience find expression in Shanghai’s wartime culture? If no major structural changes took place in the city’s economy until the imposition of massive state control in the 1940s, did the War of Resistance usher in a comparable reorganization of the city’s cultural life? Or did it reinforce and perpetuate established ways of being?

On the surface, the city’s economic rebound in 1938 provided the backdrop for a high degree of “normalcy” in the city’s cultural arena. Returning popular entertainers in 1938 found that Shanghai was as commercially oriented as ever. For much of the war, entertainment and advertising dominated the radio programs. Resistance and patriotism were barely audible on the city’s airwaves despite the full-scale armed conflict that was being waged elsewhere on Chinese soil.

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This normalcy in public media in the Shanghai concessions was the result of Japanese military pressure instead of "natural" Chinese apathy to the war. For months following the outbreak of violence in Shanghai, patriotism and the call for resistance had dominated the city’s radio broadcasting programs. These expressions proved to be short-lived. It was not because Chinese fervor had subsided, but because Japanese suppression had intensified. Despite the brisk sale in radio units, Chinese-operated radio stations were simply driven out of existence so long as they resisted Japanese demands of registration and control.

But the call to arms was not completely silenced in the pages of Shanghai’s wartime journals and periodicals. Middle-class Chinese housewives were called upon to contribute their efforts to wartime goals. Yet instead of women working in the public arena, this was patriotism in everyday practice while performing the duties of being a mother or a wife. Prewar feminine virtues such as frugality, pragmatic competence, and dedication to the family continued to characterize the representation of the exemplary female. Wartime patriotic rhetoric “consolidated and strengthened a conservative strain in social life” and reconfirmed the primacy of women’s reproductive functions over and above their potential public and economic roles. Women were urged to dedicate themselves to caring for family members and managing domestic responsibilities. These representations were juxtaposed, meanwhile, with horrid images of the breaking up of families and the violation of individuals, women in particular, in time of foreign invasion.

The political use of feminine domestic virtue in this new discourse of patriotism, despite its conservative overtone, nonetheless served to bring women into the public arena. During the occupation period in the 1940s, Shanghai witnessed a feminization of its print culture in the practice of reading as well as of writing. Women writers such as Su Qing and Eileen Chang (Zhang Ailing) became prominent public figures in the print arena. The feminine subjects and domestic concerns in their work served to function as a tacit commentary on the sense of loss and fragmentation during the war. Women’s speech in that regard restructured the discursive pattern of political speech in public. Women writers, in short, were the principal architects reconstructing the textual universe that fashioned the Shanghai experience with war.

Wartime culture in Shanghai, then, exhibited two sets of seemingly contradictory characteristics. On the one hand, there were plenty of signs of business as usual, with the entertainment industry and the advertising agencies being as busy as ever, catering to the wealthy and comfortable as if there had never been war. Editors of print periodicals filled their journal issues with articles about how to run households and serve flavorful meals. These writings catered to the
blessed and content as if everyone had had a roof over their heads and no child would ever go hungry. But this very appearance of “normalcy” was itself the product of a radical restructuring of the terms of permissible speech in public, as a result of both enemy-imposed censorship and state-sponsored propaganda. In lieu of war and politics, women and domesticity emerged to become the public preoccupations of the day, as if the fate of the Chinese nation hinged upon its women living up to expectations about their traditional virtue. The use of the commercial and traditional language camouflaged the suppression that had distorted the structure of public discourse; an expression of this distortion was the feminization of public discourse in print culture. All subjects were taboo but women. Women writers came to the fore and commanded enormous popularity. Representations of women, along with the public consumption of these representations, became meanwhile an enterprise of tremendous political complexity.

Was the war a watershed event in modern Chinese experience? Did the widespread suffering and the massive devastation usher in new awareness in their aftermath? Even when the War of Resistance was still waging, the armies of the Nationalists and the Communists had already clashed in the lower Yangzi valley. There were no clear separations between the war against an external foe and the war against a domestic rival. Remembrances of the Sino-Japanese War were complicated by the outbreak of armed civil conflicts between the Nationalists and the Communists and politicized in the subsequent civil war. It had become, in that sense, almost a forgotten war.

There were, in short, multifaceted experiences of war in Shanghai across class, gender, and ethnic lines. Although it affected almost everybody in one way or the other, it made a difference to be a woman or a man, a worker or a businessman, a Chinese or a foreign national. Yet, apart from the most economically or politically privileged (who often belonged to the same groups), war meant unconditional risk for one’s life, well-being, and future. Divisions within society, as before the war, were many, but the war failed to produce major changes within society.

In Shanghai, the War of Resistance contributed to a stronger sense of units and shared destiny, but it failed to generate new patterns of social interaction. Wartime mobilization, to be sure, intensified social organizations that had been in existence before 1937. The merchant associations played their traditional role of assistance to the needy, defense of their members’ interests, and representation of local society. The Shanghai people rallied around the Nationalist government and embraced the cause of war against Japan. The original mobilization drive, however, did not metamorphose into organized and sustained forms of active resistance among the Shanghai shimin. To paraphrase Alain Roux’s
observation on the working class in the Chinese revolution, the Shanghaiese were outsiders in a war that was fought primarily by professionals, mostly members of the military and secret services, in the name of competing claims for legitimacy. Paradoxically, the advantageous context of relative immunity the foreign settlements offered gave the Nationalists a free hand not only to take the initiative in acts of resistance, but to monopolize their organization and implementation, de facto ruling out people’s participation. The violent turn of events that unfolded between the Nationalist and the puppet agents took its toll on the morale of the population. When the haven of the settlements disappeared in 1941, resistance just crumbled.